

OFFICIAL



Item No: 17

Meeting Date: Wednesday 24th June 2026

Glasgow City Integration Joint Board

Report By: Craig Cowan, Head of Business Development / Standards Officer

Contact: Craig Cowan

Phone: 07876 815864

Glasgow City IJB Directions Annual Report 2025-26

Purpose of Report:	To provide a summary of the Directions issued by Glasgow City Integration Joint Board (IJB) to Glasgow City Council and NHS Greater Glasgow and Clyde in the period June 2025 to May 2026.
---------------------------	--

Background/Engagement:	Following a report to the IJB Finance and Audit Committee in February 2018 on the use of Directions by the IJB's auditors, it was agreed that the IJB receive an annual summary of the use of Directions. This is the ninth such report, covering the period from June 2025 to May 2026.
-------------------------------	--

Governance Route:	<p>The matters contained within this paper have been previously considered by the following group(s) as part of its development.</p> <p>HSCP Senior Management Team <input type="checkbox"/></p> <p>Council Corporate Management Team <input type="checkbox"/></p> <p>Health Board Corporate Management Team <input type="checkbox"/></p> <p>Council Committee <input type="checkbox"/></p> <p>Update requested by IJB <input type="checkbox"/></p> <p>Other <input type="checkbox"/></p> <p>Not Applicable <input checked="" type="checkbox"/></p>
--------------------------	---

Recommendations:	<p>The Integration Joint Board is asked to:</p> <p>a) Note the contents of the report.</p>
-------------------------	--

OFFICIAL

OFFICIAL

Relevance to Integration Joint Board Strategic Plan:

Issuing of Directions is the method through which the IJB commissions Glasgow City Council and NHS Greater Glasgow and Clyde to deliver the priorities outlined within the IJB's Strategic Plan.

Implications for Health and Social Care Partnership:

Reference to National Health & Wellbeing Outcome(s):	Cover all National and Wellbeing Outcomes.
---	--

Personnel:	No implications from this paper – relates to matters of governance.
-------------------	---

Carers:	No implications from this paper – relates to matters of governance.
----------------	---

Provider Organisations:	No implications from this paper – relates to matters of governance.
--------------------------------	---

Equalities:	No implications from this paper – relates to matters of governance.
--------------------	---

Fairer Scotland Compliance:	No implications from this paper – relates to matters of governance.
------------------------------------	---

Financial:	No implications from this paper – relates to matters of governance.
-------------------	---

Legal:	The requirement for the IJB to issue Directions to the Council and Health Board is defined in the Public Bodies (Joint Working) (Scotland) Act 2014 and associated secondary legislation.
---------------	---

Economic Impact:	No implications from this paper – relates to matters of governance.
-------------------------	---

Sustainability:	No implications from this paper – relates to matters of governance.
------------------------	---

Sustainable Procurement and Article 19:	No implications from this paper – relates to matters of governance.
--	---

Risk Implications:	Failure to comply with the legislative requirement and framework for Directions would place the IJB in breach of its statutory duties.
---------------------------	--

Implications for Glasgow City Council:	The Council is required to comply with all Directions received from the IJB, and may not amend, ignore, appeal or veto any Direction. The Council may not use resources
---	---

OFFICIAL

	allocated via the IJB in pursuit of a Direction for any other purpose.
--	--

Implications for NHS Greater Glasgow & Clyde:	As above for the Council.
--	---------------------------

Direction Required to Council, Health Board or Both	
Direction to:	
1. No Direction Required	<input checked="" type="checkbox"/>
2. Glasgow City Council	<input type="checkbox"/>
3. NHS Greater Glasgow & Clyde	<input type="checkbox"/>
4. Glasgow City Council and NHS Greater Glasgow & Clyde	<input type="checkbox"/>

1. Purpose

1.1. To provide a summary of the Directions issued by Glasgow City Integration Joint Board (IJB) to Glasgow City Council and NHS Greater Glasgow and Clyde in the period June 2025 to May 2026.

2. Background

2.1. Issuing of Directions is the method through which the IJB commissions Glasgow City Council and NHS Greater Glasgow and Clyde to deliver the priorities outlined within the IJB's Strategic Plan. Directions are legally binding, and the Public Bodies (Joint Working) (Scotland) Act 2014 and associated secondary legislation establishes the framework within which they operate.

2.2. Following a report to the IJB Finance and Audit Committee in [February 2018](#) on the use of Directions by the IJB's auditors, it was agreed that the IJB receive an annual summary of the use of Directions. This is the ninth such report, covering the period from June 2025 to May 2026.

2.3. This report outlines a summary of the Directions issued by the IJB during the period in scope. The report does not provide details of the Directions' content or commentary on their impacts, as it is considered that this level of oversight is facilitated through the normal performance scrutiny arrangements of the IJB and Glasgow City Health and Social Care Partnership.

3. Summary of Directions

3.1 Between June 2025 and May 2026 (inclusive):

- the IJB has issued 22 Directions;
- 8 of these were Directions to both the Council and Health Board;
- 11 Directions were to the Council only; and
- 3 Directions were to the Health Board only.

OFFICIAL

- 3.2 Of the 22 Directions issued by the IJB, 2 were issued following approval under delegated authority of the Chief Officer and Chief Officer, Finance & Resources, in collaboration with the Chair and Vice Chair of the IJB. This was on grounds of urgency as IJB approval could not be obtained within the required timescale. Reports outlining the decisions made and Direction issued under delegated authority were presented to the subsequent IJB.
- 3.3 Of the 22 Directions issued by the IJB:
- 17 remain open (current); and,
 - 5 are closed/superseded (completed).
- 3.4 The list of Directions issued by the IJB to the Council and Health Board during the reporting period is attached at Appendix 1.

4. Recommendations

- 4.1. The Integration Joint Board is asked to:
- a) Note the content of the report.

Reference no.	Report Title	Direction to	Full Text	Functions Covered by Direction	Budget Allocated by IJB to carry out direction(s)	Date Issued	With Effect From	Review Date	Status	Does this supersede, revise or revoke a previous Direction	Direction Reference superseded, revised or revoked	Link to IJB paper	Link to New Direction	Responsible Officer	Service Area	Comments	Most Recent Review (Date)
250625-8	Outturn Report 2024/25	Council only	Glasgow City Council is directed to carry forward reserves totalling £6.811m on behalf of the IJB as outlined in section 5 of the report.	All functions delegated to the IJB from Glasgow City Council and NHS Greater Glasgow and Clyde.	£6.811m in reserves carried forward.	25-Jun-25	25-Jun-25	Jun-26	Current	No		https://glasgowcity.hscpscot.nhs.uk/budget/2024-25-outturn-report		Duncan Black	Finance		
250625-10	Glasgow City HSCP Executive Team Restructure	Both Council and Health Board	Glasgow City Council and NHS Greater Glasgow and Clyde are directed to utilise E477k Service Prioritisation Earmarked Reserve, as referenced in the 2024/25 Outturn Report, to support the revised executive management structure, via recruitment of two Council Grade 12/NHS Band 9 (subject to confirmation) executive level posts, as outlined in this report.	This Direction covers all of the delegated functions of the Integration Joint Board.	The financial allocation for completion of this Direction consists of E477k of earmarked reserves, subject to approval of the Annual Outturn Report for 2024/25.	25-Jun-25	25-Jun-25	Jun-26	Completed	No		https://glasgowcity.hscpscot.nhs.uk/budget/2024-25-restructure		Geraldine Collier	HR		17 November 2025
250625-11	Rapid Rehousing Transition Plan 2025-26 Spending Proposals	Council only	Glasgow City Council are directed to progress the spending proposals outlined at Appendix 1.	Housing and Homelessness Services, Prison Based Homelessness services, Housing Options, Housing First	The budget allocation for progressing this Direction consists of £1.446m from the Scottish Government's RRP Grant for 2025/26 and £0.759m from IJB earmarked reserves.	25-Jun-25	25-Jun-25	Jun-26	Current	No		https://glasgowcity.hscpscot.nhs.uk/budget/2025-26-rapid-rehousing-transition-plan		Frances McMeeking	Homelessness		
250625-12	NHSGGC Unscheduled Care Transformation Plan Investment	Health Board only	NHSGGC Board to provide the agreed level of budget transfer to support delivery of the investment proposals detailed in Appendix A.	Home First Response Service, Residential Care for Older People and Hospital Discharge.	A total of £5.676m to be allocated by the IJB to carry out this direction.	25-Jun-25	25-Jun-25	Jun-26	Current	No		https://glasgowcity.hscpscot.nhs.uk/budget/2025-26-nhs-ggc-unscheduled-care-transformation-plan		Caroline Sinclair	Older People's Services		
DA150725	Application by Ashton Medical Practice to close their Cardonald Branch surgery	Health Board only	NHSGGC is directed to amend the contract with the Ashton Medical Practice to allow it to close its Cardonald Branch; to complete the administrative processes that are required to facilitate the closure and to ensure that patients can either remain with the Ashton practice or are able to register with another practice.	General Medical Services in Primary Care	None	15-Jul-25	15-Jul-25	Jul-26	Completed	No		https://glasgowcity.hscpscot.nhs.uk/budget/2025-26-application-ashton-medical-practice-close-their-cardonald-branch-surgery		Caroline Sinclair	Primary Care	Approved under CO/CFO Delegated Authority on grounds of urgency in consultation with Chair/Vice Chair. Report presented to September 2025 IJB for info.	19 May 2026
DA010825	National Care Home Contract Increase Agenda for Change (2025/26)	Council only	From 7 April 2025 implement the 6.68% uplift rate to nursing care and 6.79% uplift to residential care, the rates are attached at Appendix 1 and vary the contracts with providers in line with the conditions at 4.3 and to reflect the NHS pay uplift at 5.1.	Care Homes, Intermediate Care and commissioned services	The additional cost of the uplift amounts to £0.908m, taking the total cost of the 2025/26 uplift to £8.512m. Budget provision has been made in the IJB's 2025/26 budget to meet this commitment.	01-Aug-25	01-Aug-25	Apr-26	Current	No		https://glasgowcity.hscpscot.nhs.uk/budget/2025-26-national-care-home-contract-increase-agenda-change-2025-26		Duncan Black	Finance	Approved under CO/CFO Delegated Authority on grounds of urgency in consultation with Chair/Vice Chair. Report presented to September 2025 IJB for info.	
240925-9	Audited Annual Accounts 2024-25	Council only	Glasgow City Council is directed to carry forward reserves totalling £61.843m on behalf of the IJB, as reported in the Outturn Report 2024/25 approved by the IJB in June 2025.	All functions delegated to the IJB from Glasgow City Council and NHS Greater Glasgow and Clyde.	£61.843m in reserves carried forward.	24-Sep-25	24-Sep-25	Sep-26	Current	No		https://glasgowcity.hscpscot.nhs.uk/budget/2024-25-audited-accounts		Duncan Black	Finance		
240925-10	Funding for the delivery of the Primary Care Improvement Plan (PCIP) 2025/26	Health Board only	NHS GGC is directed to implement the Primary Care Improvement Plan workstreams outlined in section 3.5 of this report, utilising Primary Care Improvement Funding (PCIF) for the 2025/26 year.	Provision of services to enable the delivery of the Primary Care Improvement Plan workstreams outlined in section 3.5 of this report including: - Vaccination Transformation Programme - Community treatment and care services (CTAC) - Pharmacotherapy services - Development of urgent care services - Recruitment of additional practitioners employed by health boards to expand multi-disciplinary teams in primary care, such as acute musculoskeletal physiotherapy services, community mental health services. - Development of Community Links Workers' support for primary care - Programme Support and infrastructure	The PCIF budget allocation for 2025/26 to carry out the direction is £22.674m as indicated in Section 3 of this report.	24-Sep-25	24-Sep-25	May-26	Current	Yes Supersede	250924-10	https://glasgowcity.hscpscot.nhs.uk/budget/2025-26-funding-primary-care-improvement-plan		Caroline Sinclair	Primary Care		
240925-11	Budget Monitoring	Both Council and Health Board	Glasgow City Council and NHS Greater Glasgow and Clyde jointly are directed to deliver services in line with the Integration Joint Board's Strategic Plan 2023-26, as advised and instructed by the Chief Officer and within the revised budget levels outlined in Appendix 1.	All functions outlined in Appendix 1 of the report.	As outlined in Appendix 1.	24-Sep-25	24-Sep-25	Nov-25	Completed	No		https://glasgowcity.hscpscot.nhs.uk/budget/2025-26-budget-monitoring-month-4-and-period-5	261125-9	Duncan Black	Finance		
261125-8	Social Care Planned Procurement 2026/27 and Commissioning Development Plan	Council only	Glasgow City Council is directed to tender and deliver the contracts outlined in the report and note that the IJB has approved the proposed tenders including any subsequent tenders that are generated from strategy development.	Social Care Commissioning	Budget TBC for each contract following budget setting and will be agreed at Business Meeting as each tender progresses.	26-Nov-25	26-Nov-25	Nov-26	Current	No		https://glasgowcity.hscpscot.nhs.uk/budget/2026-27-social-care-planned-procurement-2026-27-and-commissioning-development-plan		Geri McCormick	Commissioning		
261125-9	Budget Monitoring	Both Council and Health Board	Glasgow City Council and NHS Greater Glasgow and Clyde jointly are directed to deliver services in line with the Integration Joint Board's Strategic Plan 2023-28, as advised and instructed by the Chief Officer and within the revised budget levels outlined in Appendix 1 including the recovery plan referenced in section 6.	All functions outlined in Appendix 1 of the report.	As outlined in Appendix 1.	26-Nov-25	26-Nov-25	21-Jan-26	Completed	Yes Supersede	240925-11	https://glasgowcity.hscpscot.nhs.uk/budget/2025-26-budget-monitoring-month-6-and-period-7-2025-26	210126-9	Duncan Black	Finance	Superseded by 210126-9	
210126-8	Strategic Partnership with University of Strathclyde Renewal	Council only	Glasgow City Council is directed to carry out the required activity to renew a formal Strategic Partnership Agreement between Glasgow City Health and Social Care Partnership and University of Strathclyde, taking into account the priorities outlined in section 4.2	The Direction covers activity at a strategic level related to the development of a modern, innovative, sustainable and enabling health and care system. The Direction will have benefits for all delegated functions through an initial focus on priorities around service prioritisation, leadership and addressing multiple and complex needs.	The Direction should be carried out using existing resources allocated to Glasgow City Integration Joint Board and Health and Social Care Partnership.	21-Jan-26	21-Jan-26	Jan-27	Current	Yes Supersede	011221-12	https://glasgowcity.hscpscot.nhs.uk/budget/2026-27-strategic-partnership-university-strathclyde-renewal		Stephen Fitzpatrick	Strategy, Innovation and Best Value		
210126-9	Budget Monitoring	Both Council and Health Board	Glasgow City Council and NHS Greater Glasgow and Clyde jointly are directed to deliver services in line with the Integration Joint Board's Strategic Plan 2023-28, as advised and instructed by the Chief Officer and within the revised budget levels outlined in Appendix 1 including the recovery plan referenced in section 6.	All functions outlined in Appendix 1 of the report.	As outlined in Appendix 1.	21-Jan-26	21-Jan-26	Mar-26	Completed	Yes Supersede	261125-9	https://glasgowcity.hscpscot.nhs.uk/budget/2025-26-budget-monitoring-month-8-and-period-9-2025-26	180326-11	Duncan Black	Finance		
180326-8	IJB Financial Allocations and Budgets for 2026-27	Both Council and Health Board	NHS Greater Glasgow and Clyde is directed to spend the delegated net budget of £1,205,514,000 in line with the Strategic Plan and the budget outlined within this report.	Budget 2026-27	The budget delegated to NHS Greater Glasgow and Clyde is £1,205,514,000 and Glasgow City Council is £623,976,800 as per the report.	18-Mar-26	18-Mar-26	Apr-27	Current	No		https://glasgowcity.hscpscot.nhs.uk/budget/2026-27-ib-financial-allocations-and-budgets-2026-2027		Duncan Black	Finance		
180326-9	Medium Term Financial Outlook 2026-2029	Both Council and Health Board	The Integration Scheme requires Glasgow City Council and NHS Greater Glasgow and Clyde to consider draft budget proposals based on the Strategic Plan as part of their annual budget setting processes. Both Partners are requested to consider this Medium-Term Financial Outlook as part of their annual budget process for 2026-27 and 2027-28.	All functions as outlined in the Medium-Term Financial Outlook.	Not relevant at this stage.	18-Mar-26	18-Mar-26	Mar-27	Current	Yes Supersede	190325-9	https://glasgowcity.hscpscot.nhs.uk/budget/2026-29-medium-term-financial-outlook-2026-2029		Duncan Black	Finance		
180326-10	Adults With Incapacity Delayed Discharge Funding and Action Plan	Both Council and Health Board	NHS GGC and Glasgow City Council are directed to utilise the additional funding from Scottish Government outlined in this paper and actions as set out in Appendix 3, specifically the recruitment of staff – (Legal capacity Grade 7 x 1, Social Work, Grade 8 x 1, Grade 7 x 1.4, Grade 7 x 0.2 and Administration Grade 5 x 1)	Application of the Adults with Incapacity (Scotland) Act 2000 via the Hospital Social Work Team	£266k allocated in 2025/2026 but agreed for carry forward to 2026/2027	18-Mar-26	18-Mar-26	Mar-27	Current	No		https://glasgowcity.hscpscot.nhs.uk/budget/2026-27-adults-with-incapacity-delayed-discharge-funding-and-action-plan		Caroline Sinclair	Older People and Primary Care		
180326-11	Budget Monitoring	Both Council and Health Board	Glasgow City Council and NHS Greater Glasgow and Clyde jointly are directed to deliver services in line with the Integration Joint Board's Strategic Plan 2023-28, as advised and instructed by the Chief Officer and within the revised budget levels outlined in Appendix 1 including the recovery plan referenced in section 6.	All functions outlined in Appendix 1 of the report.	As outlined in Appendix 1.	18-Mar-26	18-Mar-26	Sep-26	Current	Yes Supersede	210126-9	https://glasgowcity.hscpscot.nhs.uk/budget/2025-26-budget-monitoring-month-10-and-period-11-2025-26		Duncan Black	Finance		

Reference no.	Report Title	Direction to	Full Text	Functions Covered by Direction	Budget Allocated by IJB to carry out direction(s)	Date Issued	With Effect From	Review Date	Status	Does this supersede, revise or revoke a previous Direction	Direction Reference superseded, revised or revoked	Link to IJB paper	Link to New Direction	Responsible Officer	Service Area	Comments	Most Recent Review (Date)
130526-8	Scottish Living Wage Settlement 2026-27	Council only	Glasgow City Council is directed to implement, effective from 6th April 2026, the 6.75% uplift to an agreed percentage of full contract values (detailed at section 4.2), to Providers of adult and children non-residential and residential Social Care within Glasgow Purchased Services and Direct Payments. This should be subject to Providers who are not on the new Flexible Framework confirming they will pay staff providing direct care at least £13.45 per hour from 6th April 2026.	Adult and Children's non-residential and residential Social Care within Glasgow Purchased Services and direct payments.	This uplift will cost £15.943m to implement. Full provision has been made within the 2026/27 IJB budget approved in March 2026.	13-May-26	13-May-26	Mar-27	Current	No		https://glasgowcity.hscpscot.nhs.uk/bidirection/item-no-08-scottish-living-wage-settlement-2026-27		Duncan Black	Finance		
130526-9	National Care Home Contract Increase 2026-27	Council only	From 6th April 2026 implement the 5.145% uplift rate to nursing care and 5.496% uplift to residential care. Agree the rates attached at Appendix 1 and vary the contracts with Providers in line with the conditions at 4.3. Note that a further rate adjustments update may be required to reflect the outcome of the Specialist Services Best Value reviews and the Agenda for Change inflation commitment.	Care Homes and Commissioned Care Home Services	The cost of the uplift amounts to £6.342 for 2026/27. Full provision has been made within the 2026/27 IJB budget approved in March 2026.	13-May-26	13-May-26	Mar-27	Current	No		https://glasgowcity.hscpscot.nhs.uk/bidirection/item-no-09-national-care-home-contract-increase-2026-27		Duncan Black	Finance		
130526-10	Scottish Recommended Allowances for Kinship and Fostering Services	Council only	Glasgow City Council is directed to implement the payment of the uplifted Scottish Recommended Allowances for kinship and foster carers, backdated to 1st April 2025 and including the retention of the additional 4 weeks of allowances made over the course of the year.	Children's Services – Fostering and Kinship Care Allowances	The budget allocation for implementation of the new rates is Glasgow City's allocation of £292,500 from the Scottish Government. The shortfall in funding of £104,357 will be drawn from the service's core budget.	13-May-26	13-May-26	Apr-27	Current	Yes Supersede	291123.7	https://glasgowcity.hscpscot.nhs.uk/bidirection/item-no-10-scottish-recommended-allowances-kinship-and-fostering-services		Karen Dyball	Children's Services		
130526-11	Whole Family Support through General Practice Programme Expansion	Council only	Glasgow City Council are Directed to implement the spending proposals related to the funding allocations for 2026/27, 2027/28 and 2028/29 of the Whole Family Support through General Practice Programme Expansion, as outlined in Table 1.	Primary care services for children and families at risk of poverty, trauma and exclusion; family support services, welfare advice services for families and health improvement.	Scottish Government funding has been awarded to Glasgow City Council for this development of £1.8m for 2026/27 (award letter received) and £1.8m for 2027/28 and 2028/29 (subject to parliamentary approval).	13-May-26	13-May-26	May-27	Current	No		https://glasgowcity.hscpscot.nhs.uk/bidirection/item-no-11-whole-family-support-through-general-practice-programme-expansion		Caroline Sinclair	Primary Care		
130526-12	Rapid Rehousing Transition Plan 2026-27 Spending Proposals	Council only	Glasgow City Council are directed to progress the spending proposals outlined in Appendix 1.	Homelessness Services	The budget allocation for progressing this Direction consists of £1.451m of Scottish Government allocation and £1.056m from earmarked RRTTP reserves.	13-May-26	13-May-26	May-27	Current	No		https://glasgowcity.hscpscot.nhs.uk/bidirection/item-no-12-rapid-rehousing-transition-plan-2026-27-spending-proposals		Lynsey Smith	Homelessness		